Development of legislation and institutions

The completion of the process of transferring responsibilities for health to the autonomous communities in 2001 also meant the completion of the new configuration and structure of the National Health System, as it incorporated the health services of those communities which still remained under the control of Social Security (Insalud).

From the state legislation which created the NHS, with Act 14/1986 of the 25th of April, the General Health Act, and with the closure of the period of health transfers with Act 16/2003 of Cohesion and Quality in the National Health Service, together with other more specific basic regulations (related with the rights and guarantees of patients and health personnel), the autonomous communities have developed the legal framework of the NHS by means of the corresponding legislation of development (autonomic health laws).

The period 2004-2007 has seen the development of this legislation with which all the administrations have endeavoured to maintain, reinforce and develop the NHS, guaranteeing compliance with its fundamental principles (universal public coverage, provision of complete health services, equity and quality in the services provided, coordination and cooperation of the administrations involved and collaboration with the private sector), ensuring its stability while maintaining and improving the care provided and health protection for society in general.

This process begins with the development of the fundamental general aspects by the autonomous communities, continues with the progressive maturity of the institutions as reflected in the increasingly technical issues dealt with in configuring the services and rights and guarantees of the public, creating more elaborate organizational solutions. The objective of these is to better perform the diverse operations required for the protection and improvement of the health of the general public or in handling specific health issues.

In 2004-2007, all the administrations have worked to maintain, strengthen and develop the cohesion and quality within the NHS starting with the changeover from the previous period (completion of the transfer process and the new finance system), which has led to a legislative development which has been progressively more precise and complex.

The rights and guarantees of the citizens

The rights of citizens in the National Health System (NHS) are specified in several categories which are separate, although they are interrelated.

The most basic primary right is the *right to the protection of health and health care* as recognised in Article 43 of the Spanish Constitution. This is specified in the list of health services in the Catalogue of Services of the NHS established in *Article 7 of the Law of Cohesion and Quality* and is ensured at the fundamental level nationwide by the service charter of the NHS, and specifically in each area through the service charter of the autonomous communities (table 33).

TABLE 33. Legislation regarding the rights and guarantees of citizens, by autonomous community and date, 2007		
Date	Title	
	Andalusia	
29/03/2007	Order of the 29th of March 2007, establishing the conditions for the concession of subsidies to apply the measures contained in the Andalusian Alzheimer Plan, as set out in decree 137/2002 of the 30th of April in support of Andalusian families, and inviting applications for the 2007 financial year	
14/05/2007	Order of the 14th of May 2007, which updates the surgical procedures set out in Annex I of Decree 209/2001 of the 18th of September which established a guaranteed period for responding to requests for surgery in the Public Health System of Andalusia and established the corresponding quantities	
	Aragon	
17/04/2007	Decree 57/2007, of the 17 th of April, which regulates the procedure for the free choice of medical specialist and hospital in the Public Health Service of Aragon	
08/05/2007	Decree 65/2007, of the 8th of May, of the Government of Aragon, in which the range of health services offered by the Health System of Aragon received approval	
	Asturies	
04/05/2007	Resolution of the 4 th of May 2007, of the Department of Health and Medical Services, approving the instruction establishing the procedure for providing pharmaceutical therapeutic assistance to outpatients in the public hospital network of Asturies	
	Balearic Islands	
27/04/2007	Decree 58/2007 of the 27 th of April, developing the law on advanced directives and the Registry of Advanced Directives of the Balearic Islands	
	Castile and Leon	
22/03/2007	Decree 30/2007, of the $22^{\rm nd}$ of March, regulating the advanced directives document in the area of health care and the creation of a registry of advanced directives for Castile and Leon	
20/12/2007	Decree 121/2007, of the 20 th of December, regulating the use of the right to a second medical opinion within the Health System of Castile and Leon	

	Castile-La Mancha	
30/01/2007	Decree 6/07, of 30/01/2007, setting maximum response times, guaranteed services, fees and travelling expenses	
08/05/2007	Decree 55/07, of 08/05/2007, modifying Decree 273/2004, of the 9th of November, on the provision of dental services to the population of Castile-La Mancha aged between 6 and 15 and persons with disabilities under certain clinical conditions	
	Catalonia	
05/06/2007	Decree 125/2007, of the 5th of June, regulating the use of the right to a second medical opinion	
	Galicia	
27/09/2007	Decree 205/2007, of the 27^{th} of September, regulating the right to a second medical opinion in the Galician public health system	
28/11/2007	Order of the 28th of November 2007, regulating the procedure for introducing new techniques, technologies or procedures to the range of services of the Galician public health system	
29/11/2007	Order of the 29th of November 2007, opening the period for presentation of applications for the payment of social benefits as set out in section 1.a) of the 11th additional disposition of the Law of 14/2006, of the 28th of December, in the budget of the autonomous community of Galicia for persons with haemophilia or congenital coagulopathies affected by HCV	
	Madrid	
19/04/2007	Order 645/2007, of the 19 th of April, of the Department of Health and Consumers' Affairs, regulating the assignment of advanced directives with personnel employed by the administration	
	Murcia	
11/05/2007	Decree 71/2007, of the 11 th of May, establishing the use of the right to a second medical opinion in the public health network of the region of Murcia	
	The Basque Country	
29/03/2007	Order of the 29th of March 2007, of the Health Department, approving the catalogue of ortho-prosthetic material and the scale of social and economic conditions which qualify for direct subsidy of the ortho-prosthetic service	
18/09/2007	Decree 149/2007, of the 18th of September, regulating the use of the right to a second medical opinion	
HCV, hepatitis C virus.		

The period from 2004 to 2007 has seen the development of this new configuration of the legislative framework for the health services with the approval of the Royal Decree 1,030/2006 of the 15th of September, which establishes the charter of common services of the NHS and lays out the procedure for bringing these services into line across the whole country. Meanwhile, the autonomies have been progressively establishing specific regulations for their territories, approving and modifying them to define their final form, including some of the autonomies which have received

this transfer most recently (Extremadura, Aragon, Galicia and the Balearic Islands).

There has been a trend whereby the contents of the health services not included among the original charter of common services of the NHS have become generally available among the autonomies by a process of assimilation, where they have spread from one community to the others. This is the case of the Cantabrian Programme of Dental Health for Children, from 1989, which includes orthodontics, according to protocol, and dental care for disabled persons. There is also the Children's Dental Care Programme of Navarre, from 1991, which included dental care for children from 6 to 15 years of age (in 2003 this was raised to 18 and introduced gradually until 2006, by which time it covered 70-75 % of the target population). Andalusia also provided dental care for minors prior to the period under analysis. Extremadura included this type of dental service in 2005.

Some autonomous communities complement the services in their charter of services with support for specific expenses derived from illness: expenses for relatives of Alzheimer's sufferers (Andalusia, 2004), travel expenses for health care (Cantabria 2007), support for persons with haemophilia or coagulopathies affected by HCV (hepatitis C virus) after treatment by the health services (Basque Country and Galicia)

As regards the configuration of the content of the additional services provided by the autonomies, it can be noted that during the first 2 years there was an intense activity of including new services and updating the existing ones. From 2006 onwards, the tendency has been towards limiting the entry of new services, and admitting selectively only those services which address specific health problems. For example, Catalonia included services in its charter such as diagnosis prior to implants, treatment of senile macular degeneration, a programme of medical attention for gender identity disorder (also in Andalusia), HIV related facial hypertrophy, an online haemofiltration technique, chiropody for diabetes sufferers and coverage for certain mental health programmes.

Other complementary rights were included alongside the right to health services, as recognised in Article 4 of the *Cohesion and Quality Act*, such as the *right to a second medical opinion, and treatment within a specific time* (waiting lists). These in turn were joined by the rights recognised in Law 41/2002 regulating patient autonomy and the rights and obligations regarding information and clinical documentation (right to medical information, to privacy, patient autonomy –informed consent, advanced directives, right to information on the NHS and a choice of doctor–).

The autonomous communities have carried out their own development of the rights of users at the regional level taking the basic contents as their starting point, although at different speeds and with differing reaches. As regards the right to a second opinion, while it is included in many of the communities' regulations, the decrees developing it have been approved in the period since Andalusia first introduced it in 2004, until it has extended to nearly all the communities, with the Valencian Community, Murcia, Catalonia, Galicia, Castile and Leon, Navarre and the Basque Country passing specific legislation in 2007.

The guarantee of maximum response times has been established gradually, then developed and modified during the period prior to 2007, when practically all of the communities had the required administrative and information tools (principally waiting lists) to be able to offer the service required within the period established. The reach and the solutions offered by each community differ, although they all work towards reducing this waiting time (in 2007, Andalusia was able to reduce the maximum waiting period for surgery from 180 days to 120).

As regards the rights recognised under the law of patient autonomy, various aspects related with *informed consent* have been legislated at community level, as well as advanced directives, as laid out in Article 11. General legislation regulating advanced directives have been approved (Navarre, Castile-La Mancha, Balearic Islands, Madrid) while the operation of registries of advanced directives have been developed (2004 in Andalusia, 2007 in Valencian Community, Murcia, La Rioja, Cantabria, Canary Islands, Madrid, Castile-La Mancha, Extremadura, Castile and Leon and Navarre). The others were created prior to the period under analysis (for example, Catalonia in 2002).

Besides this, the right to *patient privacy* in the automatic handling of personal data has been guaranteed in all communities and that of personal privacy by all the autonomic health authorities. It is clear that there has been constant, abundant and widespread activity on the part of the autonomous communities to ensure compliance with the law on data protection, with special emphasis on data relative to the health services.

In relation with the right to *free choice of a recognised general practitioner* for the entirety of the National Health System in article 5.1 d) of the Act 44/2003, of the 21st of November, on the organisation of medical professions, autonomous services which had not yet passed legislation developed this content in 2006, specifically the case of the Valencian Community and Extremadura, but from 2007 there has been a tendency towards the express recognition of this right to choose, not just in primary care, but also in specialised care (Aragon).

These rights mentioned above have now been recognised at national level and will be extended to Spanish citizens abroad, as specified in Law 40/2006, and developed in some autonomous communities (La Rioja).

To these *common rights* the autonomous communities have added other *specific rights* related with certain areas of healthcare, whether through a general or specific set of regulations (in 2007 Cantabria recognised rights through birth in its health area, which already existed in other communities, and Andalusia passed legislation on the rights of persons subjected to genetic analysis).

Besides the common rights recognised at regional level, there has been legislation on the guarantees offered, such as the guarantee plan for the rights of persons in relation with their health in Castile and Leon.

Health service organization

The organizational structure of the National Health System has undergone profound modifications as a result of the readjustments caused by the transfer of functions and services to the health departments of the autonomous communities.

Following the creation and adaptation of the required structures, the period 2004-2007 has seen the development of health organizations in the autonomous communities characterised by stability, and a steady growth and increase in complexity derived from the many solutions adopted in the design of their administrative bodies as well as the approaches adopted in managing healthcare (table 34).

TABLE 34. Legislation for health service organization, by autonomous	
community and date, 2007	
Date	Title
	Andalusia
29/12/2006	Order of the 29th of December 2006, extending the period for the evaluation of applications for vacancies in this department in the province of Seville
23/01/2007	Decree 18/2007, of the 23 rd of January, regulating the qualification systems for the level of professional competence among health professionals in the public health system of Andalusia
09/02/2007	Order of the 9^{th} of February 2007, creating an automatic file with personal data on users of the information system
16/02/2007	Order of the 16th of February 2007, eliminating the category of Psychologist and establishing the procedure for direct incorporation into the category of Qualified Specialist in the Area of Clinical Psychology in the Health Service of Andalusia
22/02/2007	Order of the 22 nd of February 2007, approving the Annual Inspection Plan for Health Services
02/03/2007	Order of the $2^{\rm nd}$ of March 2007, resolving the evaluation of applications for vacancies in this department in the province of Seville

08/03/2007	Order of the 8th of March 2007, establishing the electronic registration of the invoicing procedure for the provision of dental care to the population ages 6 to 15 as regulated by Decree 281/2001, of the 26th of December
13/03/2007	Decree 75/2007, of the 13 th of March 2007, regulating the system for the provision of management and middle management positions in health centres of the Health Service of Andalusia
22/03/2007	Order of the 22 nd of May 2007, bringing up to date the structure and amount of compensation for Hospitals participating in the Programme for the Detection, Extraction and Transplant of Organs and Tissue
27/03/2007	Agreement of the 27th of March 2007, of the Governing Council authorising the person holding the head office of the Health Department to offer the health personnel of the City Council of Seville's Emergency Centre the possibility of incorporation into the Health Service of Andalusia and integration with the legal conditions of its personnel
24/04/2007	Agreement of the 24th of April 2007, of the Governing Council, authorising the Secretary of the Health Department to sign a contract for the supply of the antiviral tamiflu and the active ingredient oseltamivir phosphate, for a total cost of 12.626.369,96 euros
07/05/2007	Order of the 7 th of May 2007, covering the creation, modification and destruction of automatic personal data files managed by the Provincial Delegations of the Department
11/05/2007	Order of the 11 th of May 2007, making public the composition of the Advisory Board of the Public Health Consortium of Aljarafe
11/05/2007	Order of the 11 th of May 2007, delegating responsibilities for the signing of an agreement for collaboration between the Health Department, the Provincial Authority of Cadiz and the local councils of the province for the monitoring of installations with a risk of transmitting Legionellosis (cooling towers and evaporative condensers)
22/05/2007	Order of the 22 nd of May 2007, establishing the procedure for direct and voluntary integration of the health personnel of the Emergency Centre of the City Council of Seville into the statutory regime of the Health Service of Andalusia and their incorporation as employees of the same
22/05/2007	Order of the 22 nd of May 2007, for the creation of automatic files of personal data within the Department
22/05/2007	Agreement of the 22^{nd} of May 2007, of the Governing Council, authorising the Health Department to negotiate an arrangement for the provision of health care with the Order of San Juan de Dios and relieves it of the constitution of the corresponding guarantees
19/06/2007	Agreement of the 19th of June 2007 of the Governing Council, authorising the Managing Director of the Health Service of Andalusia to put out to contract the construction of the La Janda High Resolution Specialist Hospital, in Vejer de la Frontera, Cádiz, for a total cost of 15.180.951,16 euros
19/06/2007	Agreement of the 19th of June 2007 of the Governing Council, authorising the Managing Director of the Health Service of Andalusia to put out to contract the construction of the Costa Occidental High Resolution Specialist Hospital, in Lepe, Huelva, for a total cost of 16,889,945 euros
25/06/2007	Order of the 25 th of June 2007, in which personal data files of the Public Emergency Health Service are modified
25/06/2007	Order of the 25th of June 2007, establishing the criteria for the application and evaluation of the direct productivity bonus for civil servants working for the Department in the public health system's warning system outside normal working hours

10/07/2007	Order of the 10^{th} of July 2007, regulating the application of the productivity bonus for Health Service Inspection personnel	
31/07/2007	Agreement of the 31st of July 2007, of the Governing Council, approving the Agreement of the 19th of February 2007, of the negotiating committee for the Health Service of Andalusia for the improvement of working conditions for the personnel with special working relations as residents for the training of specialists in the Health Sciences	
09/10/2007	Agreement of the 9th of October 2007, of the Governing Council, authorising the Health Department to draw up an agreement with the Council of Morón de la Frontera (Seville) for the integration of the La Milagrosa Hospital in the public health system of Andalusia	
09/10/2007	Agreement of the 9th of October 2007 of the Governing Council, authorising the Managing Director of the Health Service of Andalusia to put out to contract the construction of the new County Hospital de Ronda, Malaga, for a total cost of 43,056,409.66 euros	
20/11/2007	Agreement of the 20th of November 2007 of the Governing Council, authorising the Managing Director of the Health Service of Andalusia to put out to contract the construction of the Sierra de Huelva High Resolution Specialist Hospital, in Aracena, for a total cost of 14,110,313.75 euros	
26/11/2007	Act 11/2007, of the 26th of November, regulating the Council on Genetics, to protect the rights of persons undergoing genetic analysis and the banks of human DNA in Andalusia	
18/12/2007	Act 22/2007, of the 18th of December, of Pharmacy in Andalusia	
18/12/2007	Decree 297/2007, of the 18 th of December, creating and regulating the Cancer Register of Andalusia	
Aragon		
	=	
27/12/2006	Order of the 27 th of December 2006, of the Department of Health and Consumers' Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products	
27/12/2006	Affairs, approving the models for payment of tax 35 for the evaluation of clinical	
	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and	
14/02/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by	
14/02/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by the Aragonese public entity, the Blood and Tissue Bank Decree 58/2007, of the 17th of April, of the Government of Aragon modifying the	
14/02/2007 26/02/2007 17/04/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by the Aragonese public entity, the Blood and Tissue Bank Decree 58/2007, of the 17th of April, of the Government of Aragon modifying the Health Map of the autonomous community of Aragon Order of the 27th of April 2007, of the Department of Health and Consumers' Affairs,	
14/02/2007 26/02/2007 17/04/2007 27/04/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by the Aragonese public entity, the Blood and Tissue Bank Decree 58/2007, of the 17th of April, of the Government of Aragon modifying the Health Map of the autonomous community of Aragon Order of the 27th of April 2007, of the Department of Health and Consumers' Affairs, regulating concerted activities in the provision of health services Order of the 11th of May 2007, of the Department of Health and Consumers' Affairs, regulating and developing the Training Programme in Basic Skills for Resident	
14/02/2007 26/02/2007 17/04/2007 27/04/2007 11/05/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by the Aragonese public entity, the Blood and Tissue Bank Decree 58/2007, of the 17th of April, of the Government of Aragon modifying the Health Map of the autonomous community of Aragon Order of the 27th of April 2007, of the Department of Health and Consumers' Affairs, regulating concerted activities in the provision of health services Order of the 11th of May 2007, of the Department of Health and Consumers' Affairs, regulating and developing the Training Programme in Basic Skills for Resident Doctors in the autonomous community of Aragon Decree 88/2007, of the 8th of May, of the Government of Aragon, creating the files of	
14/02/2007 26/02/2007 17/04/2007 27/04/2007 11/05/2007 08/05/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by the Aragonese public entity, the Blood and Tissue Bank Decree 58/2007, of the 17th of April, of the Government of Aragon modifying the Health Map of the autonomous community of Aragon Order of the 27th of April 2007, of the Department of Health and Consumers' Affairs, regulating concerted activities in the provision of health services Order of the 11th of May 2007, of the Department of Health and Consumers' Affairs, regulating and developing the Training Programme in Basic Skills for Resident Doctors in the autonomous community of Aragon Decree 88/2007, of the 8th of May, of the Government of Aragon, creating the files of personal data of the Aragonese Institute of Health Sciences Decree 97/2007, of the 5th of June, setting up the Council of official medical colleges	
14/02/2007 26/02/2007 17/04/2007 27/04/2007 11/05/2007 08/05/2007	Affairs, approving the models for payment of tax 35 for the evaluation of clinical trials and other activities related with medicines and health products Order of the 14th of February 2007, of the Department of Health and Consumers' Affairs, regulating the figures of Medical Coordinator, Surgical Coordinator and Central Services Coordinator of the Health System of Aragon Order of the 26th of February 2007, of the Department of Health and Consumers' Affairs, bringing public prices up to date for services and activities carried out by the Aragonese public entity, the Blood and Tissue Bank Decree 58/2007, of the 17th of April, of the Government of Aragon modifying the Health Map of the autonomous community of Aragon Order of the 27th of April 2007, of the Department of Health and Consumers' Affairs, regulating concerted activities in the provision of health services Order of the 11th of May 2007, of the Department of Health and Consumers' Affairs, regulating and developing the Training Programme in Basic Skills for Resident Doctors in the autonomous community of Aragon Decree 88/2007, of the 8th of May, of the Government of Aragon, creating the files of personal data of the Aragonese Institute of Health Sciences Decree 97/2007, of the 5th of June, setting up the Council of official medical colleges of Aragon Order of the 15th of June 2007, updating the classification of health areas of the	

18/09/2007	Decree 229/2007, of the $18^{\mbox{\tiny th}}$ of September, creating the category of Specialist Nurse in Mental Health
05/12/2007	Order of the 5 th of December 2007 publishing the Agreement of the Government of Aragon of the 4 th of December 2007, giving express formal approval to the agreements reached by the Sectorial Committee
	Asturies
18/01/2007	Decree 1/2007, of the 18th of January, establishing the procedure for incorporation into the condition of statutory personnel of the Health Service
16/03/2007	Act of the Principality of Asturies 1/2007, of the 16th of March, of pharmaceutical care and organization
	Balearic Islands
28/02/2007	Order of the Department of Health and Consumers' Affairs of the 28 th of February 2007, establishing diverse measures to guarantee the regular supply of medicines to patients in the pharmaceutical offices of the autonomous community of the Balearic Islands
16/03/2007	Agreement of the Governing Council of the 16th of March 2007, ratifying the Agreement reached by the Sectorial Committee of the 9th of March 2007, which modified the Agreement reached by this body on the 3rd of July 2006 on the system of promotion, development and the professional career of personnel of the Health Service of the Balearic Islands
16/03/2007	Agreement of the Governing Council of the 16th of March 2007, ratifying the Agreement of the Sectorial Committee of the 9th of March 2007 establishing the conditions for participating in the system of professional development of personnel not included in the Agreement of the Governing Council of the 22th of December 2006, on the system of promotion and professional development of personnel belonging to the Health Service of the Balearic Islands
23/03/2007	Agreement of the Governing Council of the 23rd of March 2007, on the reception of the pension complement by personnel of the Health Service of the Balearic Islands who retired prior to the 31st of December 2001
28/03/2007	Act 4/2007 of the 28^{th} of March, creating the Official College of Diet-Nutritionists of the Balearic Islands
20/04/2007	Agreement of the Governing Council of the 20th of April 2007, ratifying the Agreement of the Sectorial Committee of the 30th of March 2007 which established parity between the income of auxiliary clinical personnel affected by the Order of the Ministry of Health and Consumers' Affairs of the 14th of July 1984 with that of the technical specialist health personnel
06/07/2007	Decree 9/2007, of the 6 th of July, of the President of the Balearic Islands, which determined the composition of the Government and established the Administrative Structure of the autonomous community of the Balearic Islands
11/07/2007	Decree 11/2007, of the 11 th of July, of the President of the Balearic Islands, which established the responsibilities and basic organic structure of the Administrative Departments of the autonomous community of the Balearic Islands
20/07/2007	Decree 14/2007, of the 20 th of July, of the President of the Balearic Islands, modifying Decree 11/2007 of the 11 th of July, on the responsibilities and basic organic structure of the Administrative Departments of the autonomous community of the Balearic Islands
05/10/2007	Decree 124/2007, of the 5 th of October, creating the Regional Transplant Coordination Network of the Balearic Islands
19/10/2007	Decree 132/2007, of the 19th of October, modifying Decree 14/2002, of the 1st of February, on the arrangement of responsibilities in matters of health and health services

27/12/2007	Act 6/2007, of the 27^{th} of December, of administrative economic and taxation measures
	Canary Islands
16/01/2007	Order of the 16^{th} of January 2007, approving the Pharmaceutical Map of the Canary Islands
13/03/2007	Decree 56/2007,of the 13th of March, regulating the health card of the Canary Islands, the document of temporary inclusion and access to the public health and pharmaceutical services
22/03/2007	Order of the 22 nd of March 2007, establishing the procedure for the denomination of primary health centres and local offices of the Health Service of the Canary Islands
23/04/2007	Order of the 23^{rd} of April creating the Register of Renal Patients of the Canary Islands
08/05/2007	Decree 94/2007, of the 8^{th} of May, creating and regulating the Advisory Committee on Bioethics of the Canary Islands and the ethical committees
23/05/2007	Order of the 23rd of May 2007, designating health centres as references for providing health care in more than one area with regards to the carrying out of certain types of organ transplants
26/12/2007	Decree 421/2007, of the 26th of December, approving and developing the model of professional career of health personnel with professional training qualifications and the administration and service personnel of the Health Service of the Canary Islands
	Cantabria
17/04/2007	Decree 60/2007, partially modifying the organic structure and relation of positions in the Department of Health and Social Services and the Management of the Health service of Cantabria.
18/10/2007	Decree 139/2007, modifying the basic structure of the Health Department.
02/03/2007	Order SAN/14/2007, establishing the public prices of the health services provided by the Health Service of Cantabria.
30/11/2007	Order SAN/35/2007, regulating the Health Card for Pregnancy of the autonomous community of Cantabria
18/01/2007	Agreement of the Governing Council, approving the general agreement for improving quality in the use of personnel of the Health Institutions of the Health Service of Cantabria
20/06/2007	Resolution, approving the updating of the Service Charter of the Parayas Psychiatric Rehabilitation Centre of the Office of Planning and Health Care
	Castile and Leon
07/03/2006	Act 2/2007, of the 7^{th} of March, of the Legal Statute of Statutory Personnel of the Health service of Castile and Leon
15/03/2006	Decree 28/2007, of the 15 th of March, establishing the system of information for treatments, regulating the minimum basic data set (MBDS) of hospital admissions and specialised clinical procedures and creating the registry of the MBDS of the Community of Castile and Leon
23/03/2006	Order SAN/605/2007, of the 23 rd of March, regulating the Registry of pharmaceutical services and establishments in Castile and Leon
29/11/2007	Decree 118/2007, of the 29^{th} of November, developing the Organization of the Health System of Castile and Leon

Agreement 242/2007, of the 29 th of November, of the Government of Castile and Leon, establishing the denomination and codes of Health Areas and the Basic 29/11/2007 Health Zones of the Community of Castile and Leon, making public the current
territorial limits of the basic Zones of Health and approving the denomination of Healthcare Complexes of the Regional Health Management of Castile and Leon
Order SAN/2008/2007, of the 14 th of December, creating the Advisory Committee of the Regional Health Management of the Autonomous Community of Castile an Leon for therapeutic use of the growth hormone and related substances
Castile-La Mancha
19/01/2007 Order of 19/01/2007, of the Health Department, creating the file for registering the data for specific health monitoring of workers exposed to asbestos
Order of 22/01/2007, of the Health Department, creating the automatic file of selection processes and reserve lists of the Health Department
Decree 60/2007 on the transference of personal, material and economic resources from the IPSS and MHU of the Provincial Government of Cuenca to the Government of Castile-La Mancha
Decree 62/2007, regulating the professional career system of the statutory health personnel with professional training qualifications, and administrative and service personnel of the Health Service of Castile-La Mancha
27/03/2007 Order of the 27th of March, of the organic, territorial and functional structure of hospitals and specialist centres in the health area of La Mancha-Centro
Order of the 27 th of March, of the Health Department, separating the Hospital Virging 27/03/2007 de Altagracia de Manzanares from the Hospital Complex La Mancha- Centro of Ciudad Real
15/05/2007 Decree 61/2007, of the 15 th of May, expanding the organs of participation in the Puertollano Health Area
Decree 63/2007, of the 22 th of May, regulating the transference of statutory personnel of the Health service of Castile-La Mancha after the closing of the sper process of staff consolidation
Decree 64/2007, of the 22th of May, establishing the organic structure of the Institu 22/05/2007 of Consumer Affairs and regulating the composition and function of the Board of Directors
17/07/2007 Decree 128/2007, of the 17 th of July, of the organic structure and responsibilities of the Health Department
17/07/2007 Decree 129/2007, of of the 17 th of July, of the organic structure and functions of the central and peripheral services of the Health Service of Castile-La Mancha
20/11/2007 Decree 297/2007, of the 20th of November, establishing the procedure for the incorporation of health personnel of the Health Service of Castile-La Mancha, whose income is determined by the method of quotas and zones, in the system of service provision, with dedication and rates according to this health service
Catalonia
05/03/2007 Order SLT/46/2007, of the 5 th of March, regulating the content and model of the individual health card in Catalonia
19/06/2007 Decree 136/2007, of the 19 th of June, creating the registry of agreements and contracts in the area of public health care
Decree 147/2007, of the 3 rd of July, establishing the organs of the Department of Health and the Catalan Health Service responsible for applying sanctions and precautionary measures established under Law 31/1991, of the 13 th of December of Pharmaceutical organization of Catalonia, and Law 29/2006, of the 26 th of July guarantees and the rational use of medicines and health products

24/07/2007	Decree 159/2007, of the 24th of July, regulating electronic prescriptions and the telematic processing of pharmaceutical services financed by the Catalan Health Service
30/07/2007	Act 8/2007, of the 30 th of July, of the Catalan Health Institute
27/11/2007	Decree 258/2007, of the 27 th of November, establishing the provisional statutes and regulations for the application of Act 8/2007, of the 30 th of July, of the Catalan Health Institute, organizational rules of the Catalan Health Institute
18/12/2007	Decree 275/2007, of the 18th of December, modifying the first transitory provision of Decree 213/1999, of the 27th of July, which created a network of public mental health centres, services and establishments in Catalonia, and the transitory provision of Decree 242/1999, of the 31st of August, which created a network of public social and health centres, services and establishments in Catalonia
	Valencian Community
12/01/2007	Agreement of the 12th of January 2007, of the Council, on the rationalisation of duty rosters and continuous service and new ways of providing this service
13/04/2007	Decree 38/2007, of the 13th of April, of the Council, regulating the variable productivity bonus for personnel of the health facilities of the Health Department
13/04/2007	Agreement of the 13th of April 2007, of the Council, on the rationalisation of duty rosters and continuous service in the health facilities belonging to the Health Department
18/05/2007	Decree 74 /2007, of the 18th of May, of the Council, approving the Rules governing the structure, organization and functioning of health care in the Community of Valencia
22/06/2007	Decree 85/2007, of the 22 nd of June, of the Council, approving the system of professional development in the health facilities of the Health Department
13/07/2007	Decree 102/2007, of the 13 th of July, of the Council, modifying Decree 56/2006, of the 28 th of April, of the Council, approving the Rules governing the structure, organization and functioning of Health Service Inspections of the Health Department
27/07/2007	Decree 120/2007, of the 27th of July, of the Council, approving the Organic and Operational Regulations of the Health Department
21/09/2007	Decree 160/2007, of the 21st of September, of the Council, modifying Decree 66/2006 of the 12th of May, approving the system of professional development in the health facilities of the Health Department
05/10/2007	Decree 173/2007, of the 5 th of October, of the Council, approving the system of professional development for Public Health personnel of the Health Department
	Extremadura
03/01/2007	Resolution of the 3 rd of January 2007, of the Head Office of Health Planning, Organization and Coordination authorising the Hospital Infanta Cristina of Badajoz to carry out liver transplants
17/01/2007	Announcement of the 17th of January 2007, making public the result of the tender for the contract for building the new Hospital of Caceres
23/01/2007	Decree 12/2007, of the 23 rd of January, regulating the system of personnel selection of statutory personnel and the provision of general and individual vacancies in the Health Service of Extremadura
31/01/2007	Resolution of the 31st of January 2007, of the Head Office of Health Training, Inspection and Quality, establishing the training activities included in the first edition of the Health Science Training Programme for Extremadura 2007

06/02/2007	Decree 22/2007, of the 6th of February 2007, modifying Decree 102/2005, of the 12th of April, establishing the conditions for subsidies granted by the Department of Health and Consumers' Affairs
10/04/2007	Decree 71/2007, of the 10 th of April, creating the Cancer Advisory Board of the Public Health System of Extremadura
25/04/2007	Order of the 25th of April 2007, modifying the Order of the 29th of April 2004, regulating the procedure for obtaining a health card in the area of the Autonomous Community of Extremadura
19/06/2007	Decree 135/2007, of the 19^{th} of June, regulating the Pharmaceutical Committee of Extremadura
20/07/2007	Decree 19/2007, of the 20th of July, establishing the organic structure of the Department of Health and Dependency
31/08/2007	Decree 293/2007, of the 31st of August, regulating the timetable for public opening and emergency services in the pharmaceutical offices of the Autonomous Community of Extremadura
30/10/2007	Order of the 30th of October 2007, updating the price of contracted services as part of the Dental Health Plan for Children in the Autonomous Community
	Galicia
17/04/2007	Order of the 17th of April 2007, establishing the symbol, the logo and the corporate identity manual of the Galician Health Service
26/04/2007	Decree 91/2007, of the 26th of April, incorporating personnel of the public health system belonging to bodies associated with the Health Department into the statutory regime
03/05/2007	Decree 95/2007, of the $3^{\rm rd}$ of May, creating the category of Specialist Nurse in Mental Health
03/05/2007	Decree 96/2007, of the $3^{\rm rd}$ of May, creating the managing body for primary health care services in Pontevedra and Vigo
14/05/2007	Order of the 14th of May 2007, approving the Health Inspection Plan for 2007
14/06/2007	Order of the 14th of June 2007, creating specific automatic files of personal data in the Department of Health and the Galician Health Service
14/06/2007	Order of the 14^{th} of June 2007, eliminating specific automatic files of personal data in this Department and the Galician Health Service
28/06/2007	Decree 146/2007, of the 28 th of June, modifying Decree 451/2003, of the 26 th of December, creating the Public Foundation of Genomic Medicine of Galicia
05/07/2007	Decree 150/2007, of the 5 th of July, establishing the fees for health services provided by centres belonging to the Galician Health Service and public health facilities
14/08/2007	Order of the 14th of August 2007, regulating the procedure for incorporating personnel from the Public Foundation of the Galician Institute of Ophthalmology
14/08/2007	Order of the 14th of August 2007, regulating the procedure for incorporating personnel from the Public Foundation of the Hospital of Verín
14/08/2007	Order of the 14th of August 2007, regulating the procedure for incorporating personnel from the Public Foundation of the Hospital of Barbanza
14/08/2007	Order of the 14th of August 2007, regulating the procedure for incorporating personnel from the Public Foundation of the Hospital Virxe da Xunqueira
14/08/2007	Order of the 14th of August 2007, regulating the procedure for incorporating personnel from the Public Foundation of the County Hospital do Salnés

20/09/2007	Order of the 20th of September 2007, regulating the procedure for incorporating personnel from the Public Foundation of the Galician School of Health Administration
20/09/2007	Order of the 20th of September 2007, regulating the procedure for incorporating personnel from the Galician Institute of Technical Medicine
20/09/2007	Order of the 20th of September 2007, regulating the procedure for incorporating personnel from the Public Foundation of the Galician Transfusion Centre
08/11/2007	Order of the 8th of November 2007, regulating the procedure for incorporating personnel from the Public Foundation of Emergency Health Services Galicia-061
	Madrid
01/02/2007	Decree 8/2007, of the 1 st of February, regulating the voluntary process of incorporating personnel and civil servants working in the Health Institutions of the Health Service of Madrid of the Department of Health and Consumers' Affairs of the Community of Madrid into the statutory regime.
08/03/2007	Decree 12/2007, of the 8th of March, establishing the legal and operational foundations of the Institute of Nutrition and Eating Disorders of the Community of Madrid
23/02/2007	Order 226/2007, of the 23 rd of February, establishing various measures to guarantee the regular supply of medicine to patients of the Pharmaceutical Offices of the Community of Madrid
30/03/2007	Order 556/2007, of the $30^{\rm th}$ of March, approving the Comprehensive Inspection Plan for Health and Consumer Affairs of the Community of Madrid for 2007
23/05/2007	Order 842/2007, of the $23^{\rm rd}$ of May, of the Department of Health and Consumers' Affairs, approving the strategy of cooperation in healthcare for the development of the Department of Health and Consumers' Affairs
02/08/2007	Decree 111/2007, of the 2 nd of August, approving the Statutes of the Public Hospital Sur, created in accordance with Act 4/2006, of the 22 nd of December
02/08/2007	Decree 112/2007, of the 2 nd of August, approving the Statutes of the Public Hospital Norte, created in accordance with Act 4/2006, of the 22 nd of December
02/08/2007	Decree 113/2007, of the 2 nd of August, approving the Statutes of the Public Hospital Sureste, created in accordance with Act 4/2006, of the 22 nd of December
02/08/2007	Decree 114/2007, of the 2 nd of August, approving the Statutes of the Public Hospital of Henares, created in accordance with Act 4/2006, of the 22 nd of December
02/08/2007	Decree 115/2007, of the 2^{nd} of August, approving the Statutes of the Public Hospital Tajo, created in accordance with Act 4/2006, of the 22^{nd} of December
02/08/2007	Decree 116/2007, of the 2 nd of August, approving the Statutes of the Public Hospital of Vallecas, created in accordance with Act 4/2006, of the 22 nd of December
04/10/2007	Order 2135/2007, of the 4^{th} of October, creating the commission for the evaluation of training of the physicians responsible for the Genetic Care Units
02/12/2007	Act 7/2007, of the 2 nd of December, of administrative and financial measures
	Murcia
06/07/2007	Decrees 154/2007 and 156/2007, of the 6th of July, establishing the governing bodies of the Department of Health and the head offices of the Health Service of Murcia
06/07/2007	Decree 155/2007, of the 6^{th} of July, establishing the governing bodies of the Health Service of Murcia

13/07/2007	Decree 257/2007, of the 13th of July, modifying the Decree 38/2004, of the 23rd of April, regulating the specific procedures for the incorporation of permanent employees and professional civil servants from the Health Service of Murcia into the statutory categories and corresponding options of the same, in relation with the incorporation of qualified personnel of the Centre for Biochemistry and Clinical Genetics in the laboratory option of Clinical Genetics
	Navarre
03/09/2007	Foral Decree 123/2007, modifying the Statutes of the Health Service of Navarre -Osasunbidea approved by Foral Decree 45/2006, of the 3 rd of July
22/10/2007	Foral Decree 230/2007, modifying the Statutes of the Health Service of Navarre -Osasunbidea approved by Foral Decree 45/2006, of the 3 rd of July
10/01/2007	Foral Order 1/207, modifying the organic structure of the Health Service of Navarre-Osasunbidea
19/02/2007	Foral Order 22/2007, creating administrative units in the basic health areas
04/05/2007	Foral Order 60/2007, creating a file under the heading of "Register of Palliative Care of the NHS-O"
18/05/2007	Foral Order 65/2007, creating and eliminating organizational units in the NHS-O 18/05/2007 Structure and organization
05/07/2007	Foral Order 90/207, modifying the healthcare structure of the Hospital Garcia Orcoyen of Estella
03/08/2007	Foral Order 97/2007, modifying the official vaccination calendar of Navarre
10/12/2007	Foral Order 190/2007, creating the technical workgroup on aggressions against health professionals in the Foral Community of Navarre
17/01/2007	Resolution 26/2007, creating a technical workgroup for the preparation of an assistance programme for eating disorders in the Health Service of Navarre-Osasunbidea
19/06/2007	Resolution 1.149/2007 for the incorporation of the "recommendations of the GTT on TCA" in the NHS-O $$
19/12/2007	Resolution 2.319/2007, creating a technical workgroup for the preparation of a protocol for comprehensive healthcare services in emergencies and urgent transfers in mental health, in the Foral Community of Navarre
	The Basque Country
22/05/2007	Decree 88/2007, of the 22 nd of May, creating the Network of Committees for Information and Evaluation of Medicines
11/09/2007	Decree 139/2007, of the 11th of September, of the Bioethics Committee of Euskadi
04/10/2007	Order of the 4^{th} of October 2007, of the Health Councillor, creating the Mental Health Advisory Body of Euskadi
18/12/2007	Decree 235/2007, of the 18 th of December, approving the Agreement regulating the working conditions for personnel of Osakidetza for 2007, 2008 and 2009
26/12/2007	Decree 248/2007, of the 26 th of December, regulating the professional development of non-medical categories and those of the medical branches of Medium and High Grade Professional Training of Osakidetza
	La Rioja
02/03/2007	Decree 8/2007, of the 2 nd of March, approving the List of Employment Positions corresponding to personnel of the Health Service of La Rioja
30/03/2007	Decree 14/2007, of the 30^{th} of March, approving the Offer of Public Employment in the Health Service of La Rioja for 2007

30/04/2007	Decree 15/2007, of the 30^{th} of March, regulating the procedure for the authorisation of new pharmaceutical offices
25/04/2007	Order 2/2007, of the 25th of April, of the Health Department, establishing the files of personal data of this Department
31/08/2007	Decree 110/2007, of the 31st of August, establishing the procedure for the incorporation of statutory personnel of the Health Service of La Rioja
05/10/2007	Decree 121/2007, of the 5 th of October, setting up the Health Area of the autonomous community of La Rioja
05/10/2007	Decree 122/2007, of the 5 th of October, setting up the organic and operational structure of the Health Area of the autonomous community of La Rioja
05/10/2007	Decree 123/2007, of the 5 th of October, approving the list of employment positions corresponding to personnel of the Health Service of La Rioja
18/10/2007	Law 7/2006, of the 18 th of October, modifying Law 8/1998, of the 16 th of June, of Pharmaceutical Regulation of the autonomous community of La Rioja
14/11/2007	Order 6/2007, of the 14^{th} of November, of the Health Department, regulating the document "Rioja Salud Exterior"
15/11/2007	Order 7/2007, of the 15th of November, of the Health Department, modifying Order of the 20th of April 1990, which created the Commission for the accreditation, evaluation and monitoring of treatments with opiates for persons with dependency on them
	Ingesa (Ceuta and Melilla)
26/03/2007	Resolution of the National Institute of Health Management of the 26 th of March 2007, making public the agreement of the Council of Ministers, approving the Agreement reached between the Health Administration –Ingesa and the unions for the development of the professional career of personnel
25/09/2007	Resolution of the National Institute of Health Management of the 25 th of September 2007, making public the agreement of the Council of Ministers, approving the Agreement reached between the Health Administration –Ingesa and the unions for the development of the professional career of personnel
21/12/2007	Resolution of the Undersecretary of the Ministry of the Presidency of the 21 st of December 2007, Agreement for entrusting the Social Institute of the Navy and Ingesa with managing the healthcare provision for maritime workers in Ceuta and Melilla
IPSS, Instituto Provincial de Servicios Sociales de Cuenca (Provincial Institute of Social Services of Cuenca); MHU, Mental Health Unit.	

In the organization of health services we see first a similar situation in each autonomous community of a health department for carrying out the health policies. Although they exist in all autonomous communities, those which have most recently received the transfer of responsibilities display a number of adjustments to adapt to these new functions and services.

These departments have all developed a similar structure, although some assume other responsibilities, such as that of Consumers' Affairs (Asturies, Balearic Islands, Castile and Leon and La Rioja), Social Services (Cantabria, Galicia, Madrid, Murcia, La Rioja and Extremadura) and Work (Aragon).

It is normal for the structures to change after autonomic elections in order to adapt to the stance on health policy adopted by the new government, so many have been restructured following the elections of 2007.

The different *autonomic health services*, which are responsible for managing the public health services, depend on these health departments. Once created in each autonomy with the transfer of functions and services from Insalud, the period 2004 to 2007 has seen them adopt different structural modifications. On one hand, there have been general modifications through the approval of new statutes (Balearic Islands and Navarre in 2006) or the development and modification of their organization (Castile and Leon, Valencian Community and Navarre in 2007).

On the other hand, the territorial organization of the health services of several autonomies have been restructured by means of a general or specific alteration of their *health maps* (Aragon, Asturies, Castile-La Mancha and Catalonia), or specific measures aimed at the organizations of primary care (Aragon, Galicia and Andalusia¹⁷), or mental health (Extremadura, Navarre and the Basque Country).

During this period there have also been a great number of specific interventions in the organization of hospitals and specialist centres.

The increased responsibility of the autonomous communities in health issues and the stimulus for the NHS at the start of this period has led to an intense use of these new responsibilities by the communities, which has in turn caused an increase in the organizational structure under the criteria of specialities, capacity and participation.

The *creation of new organs and organisms* designed to carry out specific functions or activities related with healthcare, to respond to a particular health problem or specific sectors of the population has been a frequent occurrence: transfusion centres and services, haemotherapy and haemovigilance networks, autonomic transplant services in the Balearic and Canary Islands, Committees of Bioethics, as in the Basque Country, the Canary Islands, and Catalonia, or the Genetics Council of Andalusia. Foundations for Biomedicine Research have been created in Madrid and the Research Advisory Board in Murcia.

The creation of these organizations has also been aided by the state (with the creation of the National Bank of Cell Lines and the Research Centre for Regenerative Medicine) and reached its highest point in 2006 with the setting up of numerous executive, consultative and participative organs of many different kinds (Catalonia in 2006 and Castile-La Mancha in 2007).

¹⁷ Decree 197/2007, of the 3rd of July, regulating the structure, organization and operation of the primary healthcare services within the Health Service of Andalusia.

The development of organizations of the National Health System in the autonomous communities has been characterised by stability and a steady growth and increase in complexity derived from the many solutions adopted in the design of their administrative bodies as well as the approaches adopted in managing healthcare.

Within this evolution of the organization of the health system, there has been a growing involvement of *local administrations* as in the case of Catalonia, where 2006 saw the development of territorial health authorities to ensure collaboration between the local authorities and the health department of the community.

The *pharmaceutical organization* has also undergone diverse modifications at community level during this period as a consequence of the approval of Law 29/2006, of the 26th of July, of Guarantees and Rational Use of Medicines, and the modification of the revised text of the law governing limited companies through Law 7/2006. New pharmacy laws have been passed in autonomous communities to replace the existing ones, including the reorganization of pharmaceutical care (in the case of the Canary Islands, Castile-La Mancha in 2005, Extremadura in 2006 and Andalusia, Asturies y La Rioja en 2007)and specific laws governing veterinary medicines (Valencian Community 2007).

The analysis of health organizations must also consider the *forms of management*. The period 2004-2007 has seen the development of diverse strategies in the approach to managing healthcare services. Galicia, for example, has proposed eliminating the public health foundations which run its hospitals in order to integrate them into the NHS. Madrid, on the other hand, opted for the creation of a public company to manage the radiodiagnostics service and six public companies to run and administer as many new hospitals.

In any case, the intensive use of indirect forms of management in more and more areas of health management through agreements and contracts has led to a need to rationalise this procedure. Aragon passed a motion specifically to regulate the agreements reached in matters pertaining to health services and Catalonia has approved the creation of a list of agreements and contracts.

In discussing the instrumental role of management, it is also necessary to consider the advances that have been made in the incorporation of *information and communication technologies*. Royal Decree 1,084/2004 has led to the introduction of the individual health card (Catalonia in 2001 and Canary Islands in 2007), electronic prescriptions (Andalusia and Catalonia in 2007) and other procedures carried out electronically (invoicing in Andalusia).

Finally, the organizational dimension also includes issues related with *human resources*. It should be borne in mind that health personnel were transferred to the different autonomous health authorities prior to the 2004-2007 period, once the responsibilities for health services had been passed to the autonomous communities (with the exception of Ingesa). This was followed by the passing of state legislation which formed the basis from which the autonomous communities developed their organization of health personnel and which served as reference for their regulations: Act 44/2003, of the 21st of November, on the Organisation of Medical Professions and Act 55/2003 of the Statutory Framework of Statutory Personnel as well as their regulations for development.

The autonomous communities began an active personnel policy within this framework with the creation of instruments for their own *personnel organization*, coordinated by the National Commission on Human Resources, in which these communities participate.

The early phase of the 2004-2007 period saw numerous general measures adopted in the development of the statute of health personnel at the community level (although some have adapted only recently, such as Castile and Leon in 2007), followed by a gradual transition towards specific areas, such as the integration and restructuring of health personnel (Balearic Islands in 2006, Asturies, Castile-La Mancha, Extremadura, Galicia, La Rioja, Madrid and Murcia in 2007), the configuration of professional careers (Andalusia¹⁸, Canary Islands, Castile-La Mancha and Valencian Community in 2007), and several measures aimed at stabilising, specialization, training and motivation of health personnel which will be analysed in the corresponding section of this report.

Prevention, control and monitoring of illnesses and promotion of health

Different measures affecting organization were approved throughout the period between 2004 and 2007 for the prevention, control and monitoring of illnesses. These responses to specific illnesses or health issues were mostly derived from actions prepared at national level and then developed by the communities, although these also adopted their own measures which illustrate the particular problems they face and the priorities their policies address (tabla 35).

¹⁸ Decree 18/2007, of the $23^{\rm rd}$ of January, regulating the accreditation of the level of professional competence of the health professionals of the public health system of Andalusia, after the resolution of July 2006 which defined the areas of professional responsibilities.

TABLE 35. Legislation for the prevention, control and monitoring of illnesses and health promotion, by autonomous community and date, 2007

Date	Title
	Andalusia
29/03/2007	Order of the 29th of March 2007, establishing the conditions regulating the concession of subsidies for early intervention programmes for minors with developmental disorders or at risk of suffering from them, and requesting applications for 2007
03/05/2007	Order of the 3 rd of May 2007, establishing the conditions regulating the concession of subsidies for healthcare participation projects, and requesting applications for 2007
16/05/2007	Order of the 16th of May 2007, delegating responsibilities for reaching agreements between the Health Department of the Government of Andalusia and associations working on behalf of prostitutes' groups in matters related with public health
18/05/2007	Order of the 18th of May 2006, announcing the 4th Competition for programmes to promote physical activity and a balanced diet
28/06/2007	Order of the 28th of June 2007, establishing the conditions for the concession of subsidies for health promotion and requesting applications
17/07/2007	Order of the 17 th of July 2006, designating the composition of the Jury for the 4 th competition for programmes to promote physical activity and a balanced diet
04/09/2007	Decree 238/2007, of the 4^{th} of September, modifying the Regulation of the Mortuary Inspectorate, approved by Decree 95/2001, of the 3^{rd} of April
04/12/2007	Decree 285/2007, of the 4 th of December, regulating the exercise of responsibilities for inspection and sanctions relative to the consumption, sale, supply and advertising of tobacco products
	Aragon
19/01/2007	Order of the 19th of January 2007, of the Department of Health and Consumers' Affairs, publicising the subsidies granted by the Department during 2006
04/03/2007	Order of the $4^{\rm th}$ of march 2007, of the Department of Health and Consumers' Affairs, resolving the first phase of the call for subsidies for the Organization of Scientific Meetings on Health Matters for 2007
25/05/2007	Order of the 25th of May 2007, of the Department of Health and Consumers' Affairs, announcing the concession of subsidies for consumer associations for 2007, for projects specifically dealing with the area of consumption
06/06/2007	Order of the 6 th of June 2007, of the Department of Health and Consumers' Affairs, announcing the VII Consumer Research Award of the Autonomous Community of Aragon
17/07/2007	Order of the 17th of July 2007, of the Department of Health and Consumers' Affairs, authorising the management of a research project dealing with health promotion of the Office of Public Health
24/07/2007	Order of the 24th of July 2007, of the Department of Health and Consumers' Affairs, resolving the announcement of subsidies for Health Promotion Projects in 2007
13/11/2007	Order of the 13th of November 2007, of the Vice-President of the Government, announcing the publication of the Agreement signed on the 3rd of October 2007 with the Ministry of Health and Consumers' Affairs in matters of Drug Addiction
	Asturies
29/03/2006	Decree 31/2007, of the 29 th of March, with the first modification of Decree 79/2006, of the 29 th of June, creating the Advisory Council on Drug Addiction of the Principality of Asturies

	Balearic Islands
16/03/2007	Act 1/2007, of the 16 th of March, against noise pollution in the Balearic Islands.
11/05/2007	Order creating the coordinating committee for food control and safety for the autonomous community of the Balearic Islands
13/04/2007	Agreement of the Governing Council of the 13th of April 2007, on the approval of the Action Plan on Drug Addiction and 2007-2011 of the Department of Health and Consumers' Affairs
	Cantabria
15/01/2007	Order SAN/6/2007, establishing the characteristics and conditions of informative matter related with the sale, supply, consumption and advertising of tobacco products
14/02/2007	Order SAN/11/2007, establishing the conditions and announcing subsidies for financing activities in support of AIDS prevention programmes for 2007
14/02/2007	Order SAN/12/2007, establishing the conditions and announcing subsidies for financing activities in support of Public Health Plans for 2007
	Castile and Leon
16/01/2007	Order SAN/76/2007, of the 16^{th} of January, regulating the system of epidemiological vigilance for epidemics and outbreaks
26/05/2007	Order SAN/1032/2007, of the 26th of May, partially modifying the official calendar of systematic vaccination for children in the Community of Castile and Leon
	Castile-La Mancha
09/03/2007	Order of the 9th of March, of the Health Department, of safety procedures to prevent contagion via blood in healthcare facilities
18/04/2006	Order of the 18th of April, of the Health Department, modifying the list of illnesses requiring obligatory disclosure in Castile-La Mancha
26/04/2006	Order of the 26th of April, of the Health Department, announcing financial support for persons with haemophilia and other congenital coagulopathies who have developed hepatitis C as a consequence of receiving treatment with clotting concentration factors, in the public health system of Castile-La Mancha
21/05/200	Order of the 21th of May, of the Health Department, updating the calendar of vaccinations in Castile-La Mancha
20/12/2007	Order of the 20^{th} of December, of the Health Department, regulating the vaccination register of Castile-La Mancha
	Catalonia
16/01/2006	Decree 13/2007, of the 16th of January, establishing the Plan for Monitoring and Control of Animal, Vegetable and Food Waste in Catalonia
06/03/2007	Decree 54/2007, of the 6^{th} of March, modifying the annex of Decree 60/1999, of the 9^{th} of March, establishing the calendar of systematic vaccination and extending the validity of the pilot programme of vaccination against hepatitis A and B
28/09/2007	Government Agreement for the creation of the Activity, Sport and Health Plan, prescribing sporting activities as part of primary healthcare
	Valencian Community
16/01/2006	Resolution of the 16 th of January 2007, of the Director General of Relations with Parliament and Government Secretary of the Presidency of the Regional Government, announcing the publication of the agreement for collaboration between the World Health Organization (WHO) and the Department of Health of the Government of Valencia, in matters of drug addiction for the period 2007- 2010

23/11/2007	Decree 228/2007, of the 23 rd of November, of the Council, creating the Platform for Research into Food Safety
	Extremadura
02/01/2007	Resolution of the 18^{th} of December 2006, of the Councillor, granting support for the financing of training activities for 2008
02/01/2007	Resolution of the $30^{\rm th}$ of November 2006, of the Councillor, announcing the winner of the II Regional Award for Research in Health Sciences
21/01/2007	Order of the 21st of January 2007, establishing financial support during 2007, joint-financed by the European Social Fund, for the incorporation of persons with problems of drug abuse into work and society, in accordance with Decree 102/2005, of the 12th of April
21/01/2007	Order of the 21st of January 2007, regulating public subsidies for 2007, as part of Decree 102/2005, of the 12th of April, for Associations and Councils which carry out prevention programmes within the community in the framework of the Comprehensive Strategy on Drugs
12/02/2007	Order of the 12th of February 2007, announcing subsidies for 2007, as part of Decree 102/2005, of the 12th of April, for non-governmental organizations in the autonomous community of Extremadura, for carrying out intervention programmes in drug addiction, within the framework of the Strategy on Drugs
13/02/2007	Order of the 13th of February 2007, announcing subsidies for 2007, for private, non-profit entities in the Autonomous Community of Extremadura, for carrying out programmes aimed at caring for persons with severe mental illnesses
20/02/2007	Decree 30/2007, of the 20 th of February, modifying Decree 103/2005, of the 12 th of April, regulating subsidies for local corporations aimed at improving infrastructures and facilities in public health centres and services of the Autonomous Community of Extremadura
28/02/2007	Order of the 28th of February 2007, announcing the competition for activities carried out in the field of Health Education in the autonomous community
16/04/2007	Order of the 16th of April 2007, announcing a grant for the design, creation and exploitation of data derived from the different information systems of the pharmaceutical service and information support of registration and use of data from clinical trials and post-authorisation observational studies with medicines in the autonomous community of Extremadura
25/04/2007	Order of the $25^{\mbox{\tiny th}}$ of April, announcing the III Regional Award for Research in Health Sciences
26/04/2007	Order of the 26th of April, announcing financial support for carrying out research projects into health and social issues in 2007
18/05/2007	Order of the 18th of May 2007, announcing subsidies for financing health and social projects in the field of health promotion and education for the school year 2007-2008
05/06/2007	Resolution of the 5 th of June 2007, of the Head Office of Health Training, Inspection and Quality, establishing the training activities included in the Health Science Training Programme for Extremadura 2007, its second edition
15/10/2007	Decree 312/2007, of the 15 th of October, modifying Decree 53/2006, of the 21 st of March, which modified Decree 191/2005, of the 26 th of July, establishing the conditions for conceding subsidies for the support and care of dependent persons
12/11/2007	Resolution of the 12 th of November 2007, of the Councillor, awarding financial support for the development of health and social projects in the field of health promotion and education for the school year 2007-2008
12/11/2007	Resolution of the 12 th of November 2007, awarding financial support for the development of health and social projects in the field of health promotion and education

	Galicia
25/01/2007	Order of the 25th of January 2007, including rubella and congenital rubella syndrome in the list of illnesses requiring urgent obligatory disclosure
12/03/2007	Order of the 12th of March 2007, regulating the operational incorporation of centres for alcoholism and attention to non-alcoholic drug addictions in the Galician Health Service
19/03/2007	Order of the 19 th of March 2007, modifying that of the 24 th of March 2004 creating the Network of Teaching Committees and Advisory Committees of Galicia
13/04/2007	Order of the 13 rd of April 2007, regulating the awarding of subsidies to local entities of the Autonomous Community of Galicia for the maintenance of continuous care points and special emergency services functioning in municipal health facilities
24/05/2007	Order of the 24th of May 2007, establishing the conditions and announcing subsidies in competitive conditions for research projects and actions related with the global anti-AIDS effort
19/09/2007	Order of the 19th of September 2007, announcing support for research projects in biomedicine and health science in centres belonging to the Galician Health System
01/10/2007	Order of the 1 st of October 2007, resolving the announcement of subsidies for research-action projects in relation with the global anti-HIV/AIDS effort in Galicia
02/11/2007	Order of the 2 nd of November 2007, announcing support for intensifying the research activities of professionals in the public health system facilities of Galicia
07/11/2007	Order of the 7 th of November 2007, establishing the conditions and announcing, on the basis of competition, subsidies for the joint financing of projects to promote healthy lifestyles in the municipal bodies of Galicia
	Madrid
15/01/2007	Order 49/2007, of the 15th of January, regulating the Advisory Committee of the Regional Programme of Prevention and Control of Asthma in the Community of Madrid
22/01/2007	Order 74/2007, of the 22 nd of January, modifying Order 9/1997, of the 15 th of January, as part of the Decree 184/1996, of the 19 th of December, as regards situations of epidemics and outbreaks, and acquired immunodeficiency syndrome (aids) and infection by the human immunodeficiency virus
18/10/2007	Decree 135/2007, of the 18th of October, authorising the creation of the Foundation for Biomedical Research of Hospital Carlos III
18/10/2007	Decree 136/2007, of the 18th of October, authorising the creation of the Foundation for Biomedical Research of University Hospital Niño Jesus
	Murcia
01/02/2007	Order of the 1st of February 2007, of the Health Department, creating the Drug Observatory of the Region of Murcia
02/11/2007	Decree 337/2007, of the 2^{nd} of November, creating the Technical Advisory Board of Health Research
	Navarre
02/04/2007	Foral Decree 30/2007, modifying Foral Decree 127/2001, of the 28 th of May, establishing the managing and coordinating bodies of the Foral Action Plan for Tobacco
02/03/2007	Foral Order 31/2007, creating the Technical Advisory Body on the Prevention and Control of Tobacco Addiction
24/08/2007	Foral Order 116/2007, regulating the conditions and procedure for authorising retail outlets of fresh meat and derived products in the Foral Community of Navarre

The Basque Country	
06/02/2007	Order of the 6 th of February 2007, of the Health Minister, establishing financial support for the treatment of drug addictions in independent therapeutic communities for 2007
20/02/2007	Order of the 20th of February 2007, of the Health Councillor, announcing support for health research projects to be started in 2007
20/02/2007	Order of the 20th of February 2007, of the Health Councillor, announcing support for non-profit associations, bodies representing health professionals, training committees, advisory bodies for the training of medical specialists and research support units, for their operations and training activities
20/02/2007	Order of the 20th of February 2007, of the Health Councillor, announcing grants and support for the training of health professionals
03/04/2007	Order of the $3^{\rm rd}$ of April 2007, of the Health Councillor, announcing support for non-profit associations, based in the Basque Country, working in the field of AIDS
03/04/2007	Order of the 3 rd of April 2007, of the Health Councillor, announcing support for associations and non-profit self-help groups in the area of health, based in the Autonomous Community of the Basque Country, whose activities are related with health education and collaboration with public care facilities
15/05/2007	Order of the 15th of May 2007, of the Councillors of Education, Universities and Research and Health, calling on non-university teaching centres to set up innovative projects related with health promotion and education to be carried out during the 2007-2008 course
15/05/2007	Order of the 15th of May 2007, of the Health Councillor, announcing social support for persons with haemophilia and other congenital coagulopathies who have developed hepatitis C as a consequence of receiving treatment with clotting concentration factors, in the public health system of Euskadi
15/05/2007	Order of the 15 th of May 2007, of the Health Councillor, announcing support for research work commissioned on specific subjects related with the evaluation of health technology and services
	La Rioja
30/03/2007	Order 1/2007, of the 30th of March, of the Health Department, approving the conditions for the concession of subsidies to local bodies for specific activities in relation with health, and announcing support for 2007
11/05/2007	Order 3/2007, of the 11th of May, of the Health Department, establishing sanitary conditions for the slaughter of animals of the porcine species and boars killed in hunts, destined for private consumption
06/07/2007	Decree 38/2007, of the 6th of July, regulating the inscription and functioning of the Official Register of Biocide Establishments and Services in La Rioja

This can be seen in the handling of the flu virus, which was the object of several measures during this period in all the communities, stemming from the actions carried out by the state government (specifically, the creation of the National Executive Committee for the Prevention, Control and Monitoring of the Epidemiological Evolution of the Flu Virus and by updating the National Plan for Preparation and Response to a Flu Pandemic).

The autonomous communities also developed specific instruments for epidemiological vigilance within the National Epidemiological Vigilance Network (Castile and Leon reviewed its Vigilance Network in 2007 and updated the system of illnesses of obligatory disclosure).

The autonomous communities have intervened through the adoption of specific measures in other areas, such as: cancer (Andalusia, Catalonia, Valencian Community and Extremadura with an Advisory Board in 2007), mental health (with the creation in Aragon, Balearic Islands, Catalonia and the Basque Country of figures responsible for improving the treatment of this area), drug addiction (Asturies, Madrid, Aragon, Extremadura, Galicia, Balearic Islands, Murcia and the Basque Country), HIV/AIDS (Basque Country, Galicia and Madrid), asthma (Madrid), developmental disorders (Andalusia) and palliative care (Madrid and Navarre).

The specific action of the central and autonomous governments on health issues has not been limited to determined illnesses, but also includes the prevention of illnesses and nutrition and eating disorders.

This can also be seen in the measures adopted to counter tobacco addiction. Law 34/2004 has been followed up by the passing of specific legislation in the autonomous communities to develop regulations on the sale, consumption and advertising of tobacco (Asturies in 2005 and Andalusia in 2007¹⁹).

In relation with problems of nutrition and eating disorders, such as anorexia and bulimia, Madrid created the Institute of Nutrition and Eating Disorders, and Navarre created a working group.

The measures adopted at regional level have also focused on the promotion of health through the development of greater activity (especially in Catalonia in 2006 and Aragon and Asturies in 2007) in subsidising projects aimed at promoting health in general and healthy lifestyles (more physical activity and balanced diet), health education, information and participation in health.

Organization of health-related activities

The period from 2004 to 2007 has been notable for the increase in the development of measures adopted by autonomous communities on private activities with an impact on public health. This shows that the autonomous

¹⁹ Decree 285/2007, of the 4th of December, regulating the exercise of responsibilities for inspection and sanctions relative to the consumption, sale, supply and advertising of tobacco products.

communities have taken their health-related responsibilities seriously, and also the increasing relevance of the role of the private individual in this area (table 36).

TABLE 36. Legislation for the organization of health and health-related activities,	
Date	nous community and date, 2007
	Andalusia
18/12/2007	Decree 298/2007, of the 18th of December, regulating the Biocide Establishments and Services of Andalusia, the structure and functioning of the Official Register of Biocide Establishments and Services of Andalusia and creating the Census of Registered Biocide Services of Andalusia
	Aragon
12/04/2007	Order of the 12th of April 2007, of the Department of Health and Consumers' Affairs, regulating the minimum requirements for the authorisation of health services and facilities in the Autonomous Community of Aragon
05/06/2007	Decree 95/2007, of the 5 th of June, of the Government of Aragon, approving the regulations applicable to the operation of Tanning Centres and the sale and hire of tanning equipment with ultra-violet radiation in Aragon
18/04/2007	Orden of the 18th of October 2007, of the Department of Health and Consumers' Affairs, regulating the slaughter of domestic pigs for private requirements and boars killed by hunting and destined for private consumption
05/11/2007	Order of the 5th of November 2007, of the Department of Health and Consumers' Affairs, establishing special measures for food control and safety in the establishments and activities offering prepared food during the Universal Exhibition of 2008
	Asturies
14/03/2007	Decree 21/2007, of the 14^{th} of March, regulating the sanitary authorisation of optical establishments
	Cantabria
04/01/2007	Order SAN/1/2007, regulating the document of informed consent as foreseen by Decree 72/2006, of the 15th of June, regulating the hygienic-sanitary conditions for establishments offering tattoos, micro pigmentation, piercing and other similar techniques of body art
18/12/2006	Resolution, by which the accreditation of centres for treatment with opiates is renewed and others accredited for the first time
	Castile-La Mancha
22/01/2007	Decree 4/07, of the 22^{th} of January, modifying Decree 52/2002, of the 23^{rd} of April, of training centres for food handlers
29/01/2007	Order of the 29 th of January, of the Health Department, of the technical and sanitary requirements for hydrology and hydrotherapy centres and services
29/06/2007	Order of the 29^{th} of June, of the Health Department, on administrative authorisations for surgical centres and services
26/09/2007	Order of the 26th of September, of the Health Department, of the Register of Prescriptions in Establishments offering Optical, Orthopaedic and Audio prosthesis

16/10/2007	Decree 288/07, of the 16th of October, establishing the hygienic – sanitary conditions for swimming pools destined for collective use
	Catalonia
27/12/2006	Decree 658/2006, of the 27 th of December, modifying Decree 5/2006. of the 17 th of January, regulating accreditation for centres providing acute hospital treatment and the procedure for authorising evaluating bodies
30/01/2007	Decree 31/2007, of the 30 th of January, regulating the conditions for the practice of specific natural therapies
04/09/2007	Decree 192/2007, of the 4 th of September, modifying Decree 92/2002, of the 5 th of March, establishing the types and operational conditions of social and sanitary centres and services, and the rules for their authorisation
	Valencian Community
01/11/2007	Decree 220/2007, of the 2 nd of November, of the Council, regulating the use of semi- automatic external defibrillators by non-medical personnel
22/11/2007	Law 13/2007, of the 22 nd of November, de la Regional Government, of Veterinary Medicines
	Extremadura
09/01/2007	Resolution of the 9 th of January 2007, of the Head Office of Health Planning, Organization and Coordination renewing the authorisation of the Hospital Infanta Cristina of Badajoz to carry out liver transplants
09/01/2007	Resolution of the 9 th of January 2007, of the Head Office of Health Planning, Organization and Coordination renewing the authorisation of the Hospital Infanta Cristina of Badajoz to extract organs from deceased donors
09/01/2007	Resolution of the 9 th of January 2007, of the Head Office of Health Planning, Organization and Coordination renewing the authorisation of the Hospital Infanta Cristina of Badajoz to obtain osteotendinous tissue
16/01/2007	Order of the 16th of January 2007, establishing the conditions and technical requirements for the installation and operation of clinical laboratories and units for obtaining samples in the Autonomous Community of Extremadura
24/05/2007	Order of the 24th of May 2007, establishing the technical and sanitary requirements demanded of establishments offering audio prosthesis in the Autonomous Community of Extremadura
30/11/2007	Resolution of the 30 th of November 2007, of the Head Office of Health Planning, Organization and Coordination renewing the authorisation of the Hospital of Merida to extract organs from deceased donors
	Galicia
17/10/2007	Order of the 17th of October 2007, regulating home respiratory therapies in the Galician Health Service
	Madrid
22/02/2007	Decree 10/2007, of the 22 nd of February, regulating centres using tanning equipment via ultra-violet radiation in the Community of Madrid
16/05/2007	Order 800/2007, of the 16 th of May, regulating the content and the teaching requirements of the training courses for personnel responsible for the operation and monitoring of tanning equipment via ultraviolet radiation
	Murcia
09/11/2007	Decree 349/2007, of the 9 th of November, regulating the use of semi-automatic external defibrillators by non-medical personnel in the Autonomous Community of the Region of Murcia

The Basque Country	
21/01/2007	Decree 8/2007, of the 23 rd of January, on the use of semi-automatic external defibrillators by non-medical personnel
02/10/2007	Decree 166/2007, of the $2^{\rm nd}$ of October, of the requirements for establishments offering audio prosthesis
30/10/2007	Order of the 30th of October 2007, of the Health Councillor, announcing subsidies for the training of non-medical personnel in the use of semi-automatic external defibrillators
	La Rioja
06/07/2007	Decree 38/2007, of the 6 th of July, regulating the inscription and functioning of the Official Register of Biocide Establishments and Services in La Rioja
11/05/2007	Order 3/2007, of the 11th of May, of the Health Department, establishing sanitary conditions for the slaughter of animals of the porcine species and boars killed in hunts, destined for private consumption
10/10/2007	Order 4/2007, of the 10 th of October, of the Health Department, approving the organic structure for the management bodies of the Health Area of the Autonomous Community of La Rioja

Taking their cue from state legislation on the administrative authorisation of the installation, operation and modification of health centres and services (Royal Decree 1,277/2003), the autonomous communities have passed their own legislation regarding the authorisation of health centres and services (Asturies in 2006 and Aragon in 2007), surgical centres (Castile-La Mancha in 2007), *Clinical Laboratories* (Extremadura in 2007) and the regulation of laboratories of clinical analysis (Castile and Leon in 2007).

Intervention by the autonomous communities has intensified in those establishments which, despite not being health centres in a strict sense, carry out activities which are directly related, such as *audio prosthesis* centres (Basque Country and Extremadura) and optical establishments (Asturies). Regulations have also been applied to informal private activity such as the use of automatic external defibrillators by non-medical personnel (The Basque Country, Aragon, Valencian Community and Madrid in 2007, and Castile and Leon prior to this period) and the accreditation of centres providing acute hospital treatment (Catalonia in 2006).

This kind of public health measure has been extended to other private activities which have a bearing on health. While it may be considered that it belongs more to the sphere of consumer affairs, the fact that these interventions have health-related objectives, and the context in which they are placed makes it clear that they are public health issues, as in the situation of tanning centres (Aragon and Madrid in 2007), tattoos and other forms of body art (Catalonia in 2005 and Cantabria in 2007), hydrology centres (Castile-

La Mancha in 2007), natural therapies (Catalonia in 2007), installations with risk of Legionellosis (Andalusia) and biocide establishments and services (Andalusia and La Rioja in 2007).

The period from 2004 to 2007 has seen an increase in the development of measures adopted by autonomous communities over private activities related with public health issues.